



State of Wisconsin
Department of Commerce
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**Consolidated
Annual
Performance
And
Evaluation
Report**

Executive Summary

April 1, 2009 - March 31, 2010

State of Wisconsin ■ Jim Doyle, Governor
Department of Commerce ■ Aaron Olver, Secretary

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Consolidated Annual Performance
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INTRODUCTION

This document is the Summary of the State of Wisconsin's performance in the fifth year of its 2005-2009 Consolidated Plan. The Consolidated Plan guides the State's use of U.S. Department of Housing and Urban Development (HUD) formula funding for housing, community, and economic development.

This report highlights the activities and achievements of the four HUD formula grants –Community Development Block Grants (CDBG), Home Investment Partnerships Program (HOME), Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA)—for Wisconsin's 2009-2010 program year. The Department of Commerce administers all four formula programs. This report also summarizes the State's housing, activities that are funded through other Federal formula programs, competitive and special grants, and State appropriations.

This Summary is based upon the guidance of HUD's Consolidated Plan Management Process Tool (v.2.0), the consolidated plan final rule published on February 9, 2006, and the Federal Register Notice dealing with Outcome Performance Measurement Systems, dated March 7, 2006.

Questions and comments on housing related content in this Summary may be directed to:

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RESOURCES, ACTIVITIES AND RESULTS

FEDERAL RESOURCES AVAILABLE

Funds available statewide, except in CDBG entitlement or HOME PJ areas.

HUD Formula Grants	Anticipated		Actual		Total Available ¹
	Grant Authorization	Pro Income / Recap Funds	Grant Authorization	Pro Income / Recap Funds	
Community Development Block Grant (CDBG)	\$ 28,230,931	\$ 2,100,000	\$ 28,230,931	\$ 2,154,263	\$ 30,385,194
Housing Investment Partnership Program (HOME)	\$ 13,361,145		\$ 13,361,145	\$ 290,011	\$ 13,651,156
Emergency Shelter Grant(ESG)	\$ 1,971,375		\$ 1,971,375		\$ 1,971,375
Housing Opportunities for Persons With AIDS (HOPWA)	\$ 422,102		\$ 422,102		\$ 422,102
Subtot HUD Formula Grants	\$ 43,985,553	\$ 2,100,000	\$ 43,985,553	\$ 2,444,274	\$46,429,827

¹ Does not include prior year funding carryover

HUD Competitive Grants	Anticipated	Actual
Shelter Plus Care	\$ 230,748	\$ 239,040
WI ServicePoint/Front Door	\$ 364,486	\$ 364,486

HUD LOW-Income Housing Tax Credits	\$ 11,464,571	\$ 16,436,806
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H&HS Grants	Anticipated	Actual
H&HS Projects for Assistance in Transition from Homelessness (PATH)	\$ 784,000	\$ 784,000
H&HS Mental Health Block Grant Funds	\$ 74,000	\$ 74,000

Housing Economic Recovery Act (HERA) Grants	Anticipated	Actual
HUD Neighborhood Stabilization Program (NSP)	\$ 38,779,123	\$ 38,779,123

American Recovery & Reinvestment Act (ARRA) Grants	Anticipated	Actual
HUD Community Development Block Grant (CDBG-R)	\$ 7,533,775	\$ 7,533,775
HUD Homeless Prevention and Rapid Re-housing Program (HPRP)	\$17,101,863	\$17,101,863
HUD Lead-Based Paint Hazard Control Grant (LHC)	\$ 3,000,000	\$ 3,000,000
DOE Energy Efficiency Conservation Block Grant (EECBG)	--	\$ 9,515,496
DOE State Energy Program (SEP)	--	\$ 55,488,000
Subtotal HUD ARRA Grants	\$27,635,637	\$ 92,639,134

CDBG-Disaster Recovery Supplemental Grants	Anticipated	Actual
HUD CDBG-DR Supplemental Appropriations Act 2008 (Midwest)	\$ 24,057,378	\$ 24,057,378
HUD CDBG-DR Second Supplemental Appropriations Act 2008 (Ike)	\$25,039,963	\$ 100,240,535
Subtotal HUD CDBG-DR Grants	\$27,635,637	\$ 124,297,913

STATE RESOURCES AVAILABLE

Funds available statewide.

State Programs (Housing Resources)	Anticipated	Actual
Housing Cost Reduction Initiative (HCRI)	\$ 1,400,000	\$ 1,300,000
Homeless Prevention Program (HPP)	\$ 1,400,000	\$ 1,015,000
Critical Assistance (CA)	\$ 500,300	\$ 282,800
State Shelter Subsidy Grant (SSSG)	\$ 1,506,000	\$ 1,513,600
Transitional Housing (THP)	\$ 1,000,000	\$ 400,000
State PATH Match Aids	\$ 45,000	\$ 42,200
Sub-total State (Housing Resources)	\$ 5,851,300	\$ 4,553,600

Private Funds (Housing Resources)	Anticipated	Actual
IBRETA	\$ 250,000	\$ 28,153

FEDERAL RESOURCES UTILIZED

HUD Formula Grants	Obligations/Commitments	Expenditures/Disbursements
Community Development Block Grant (CDBG)	\$ 38,460,591	\$ 22,560,424
Housing Investment Partnership Program (HOME) + American Dream Downpayment Initiative (ADDI)	\$ 12,129,078	\$ 14,150,260
Emergency Shelter Grant (ESG)	\$ 1,866,176	\$ 1,849,060
Housing Opportunities for Persons With AIDS (HOPWA)	\$ 379,270	\$ 431,900
Subtotal HUD Formula Grants	\$52,835,115	\$ 38,991,644

HUD Competitive Grants	Obligations/Commitments	Expenditures/Disbursements
WI ServicePoint/Front Door		\$ 364,487
Shelter Care Plus	\$ 165,006	\$ 102,913

Obligation/Commitments/Expenditures/Disbursements based on WI Financial System data

ACTIVITIES

CDBG Programs:

Funds distributed statewide, except in CDBG entitlement jurisdictions.

□ Economic Development (ED):

- \$ 7,435,722 awarded for 14 ED loans for businesses to create, expand, or retain jobs benefiting low-and moderate-income (LMI) individuals.
- \$744,500 for 6 Milk Volume Production (MVP) loans for dairy farm businesses to create jobs benefiting LMI individuals.
- \$166,000 for 1 Flood Recovery Small Business Loan Program (FRSB) awards to provide gap assistance to small businesses affected by the June 2008 floods
- ED awards included \$1,126,000 to Columbia County and Penda Corporation to diversify and grow its operations to remain competitive. This project will retain 279 positions in Portage, Wisconsin and total capital investment is \$23 million.
- ED awards included \$30,500 to Jefferson County and Nestle Purina Pet Care Company to train 20 employees on a new filler/sealer and packaging machines. The total capital investment for this project is \$40 million.
- The Department continued a Flood Recovery Small Business Loan Program (FRSB) to provide gap assistance to small businesses affected by the June floods.
- MVP-E requests remained stable from the previous year levels.

□ Public Facilities (PF):

- 26 awards totaling \$9,547,200.
- funds made available through requests for proposals (RFP) process to local governments
- funded activities: streets, water and sewer projects, community facilities (senior centers, fire stations, etc.) as well as other facilities serving LMI, disabled, elderly and developmentally disabled individuals
- award amounts ranged from \$65,000 to the City of Seymour for an elevator and handicap bathrooms in the basement of City Hall to serve the Food Pantry and WIC program clients to \$750,000 (Village of Athens, City of Marinette, and City of Stevens Point) for large well, water, and treatment plant system improvements and expansion .

□ Public Facilities for Economic Development (PFED):

- 0 awards in 2009-10.

□ Blight Elimination and Brownfield Redevelopment (BEBR):

- 2 awards totaling \$580,000:
- funds made available through RFPs process to local governments in conjunction with other state and federal Brownfields assistance
- eligible activities: site assessment and remediation of contamination of a property funds made available through RFP process to local governments

□ Planning Grants:

- 13 awards totaling \$236,350;
- grant award amounts ranged from \$7,700 to \$25,000;
- eligible activities: specific planning for major local economic or community development proposals or unexpected economic developments

- ❑ **Emergency/Disaster Assistance:**
 - 10 awards totaling \$3,454,500 during program Year 5 to assist communities recover from natural disasters (severe storms and flooding)
 - disaster Assistance awards (EAP) ranged from \$30,000 to \$990,000.
 - funds made available through RFP process to local governments
 - eligible activities: acquisition, rehabilitation, and neighborhood public facilities projects that primarily benefited low- and moderate-income households

- ❑ **Housing:**
 - 23 awards totaling \$9,292,173 during program Year 5. Grants ranged from \$148,365 to \$650,000.
 - funds made available through RFP process to local governments
 - eligible activities: acquisition, rehabilitation, homebuyer assistance, and neighborhood public facilities projects that benefited low- and moderate-income households

- ❑ **Special Projects:**
 - 0 awards in 2009-2010.

HOME Programs:

Funds distributed statewide, except in HOME participating jurisdictions, and require 25% match from grant recipients.

- ❑ **Rental Housing Development (RHD):**
 - \$5,673,023 awarded to provide affordable rental housing units to households with incomes are at or below 60% of the county median income (CMI)
 - funds made available through RFP process
 - eligible activities: acquisition, rehab and new construction of rental housing

- ❑ **Tenant Based Rental Assistance (TBRA):**
 - \$1,065,613 awarded for agencies providing rental assistance making it possible for families to pay down consumer debt, or to obtain job training, education or employment that will support their ability to maintain permanent housing
 - eligibility: families with income equal to or less than 60% of county median income
 - pilot project targets include: families at risk of losing housing ; households with children in which teenage parents are enrolled in high school or continuing education; and, households transitioning from W-2, or out of Supportive Housing Program, or fleeing domestic violence

- ❑ **Home Buyer/Rehab (HBR):**
 - \$6,674,040 HOME funds encumbered for 33 HOME HBR/HCRI grantees – representing the second year funding for a 2 year grant award
 - eligible activities included: acquisition (downpayment and closing cost assistance); acquisition and rehabilitation (acquisition of substandard properties and their rehabilitation); new construction (new housing development for low-income buyers). Homebuyers must earn no more than 80% of their county's median income.
 - eligible activities included rehabilitate existing rental properties. Property owners rent at least 90% of their units to households with incomes at or below 60% of the CMI
 - eligible activities include making owner-occupied dwellings with disabled residents accessible and bring the home up to appropriate housing quality standards

- ❑ **HOME WI Fresh Start Program (WFS):**
 - \$921,685 HOME funds combined with funds from the Department of Corrections (\$250,840) provided to agencies in 10 communities (14 WFS sites).
 - WFS provides at risk-youth, ages 16-24, with education, skills, and career direction leading to economic self-sufficiency through opportunities for meaningful service in their communities, while helping meet the affordable housing needs of low-income families
 - eligible activities: outreach and recruitment, education and job training, trainee wage, support services, leadership development and job placement education

- ❑ **Emergency Shelter Grants (ESG) Program:**
 - \$1,971,375 was awarded to 64 non-profit entities (representing 123 agencies) for the purpose of serving homeless people and households at risk of losing their housing
 - grants ranged from \$27,668 to \$841,080
 - application process for ESG and State Transitional Housing (\$775,000) and State Homeless Prevention Program (\$1,900,300) were combined into one competitive grant.
 - ESG funds allocated on percentage basis to regions of State (up to 41% to metropolitan Milwaukee counties, up to 37% to other metropolitan counties, and 22% to non-metropolitan counties)
 - eligible activities: renovation, rehabilitation, and conversion of buildings for use as emergency shelters or transitional housing for the homeless; provision of essential services; payment of maintenance and operations; and homeless prevention

- ❑ **Housing Opportunities for Persons With AIDS (HOPWA) Program:**
 - \$413,939 awarded to the Aids Resource Center of Wisconsin (ARC/W) to assist 175 households
 - funds available through RFP process
 - ARC/W subcontracted with providers around the State;

- ❑ **Continuum of Care:**
 - \$239,040 for Shelter Plus Care and \$364, 486 for HMIS program through the Continuum of Care grant award
 - Commerce collaborated with the Wisconsin Association of Community Action agencies (WISCAP) and 24 Continua to submit the statewide proposal for renewals for existing transitional housing, supportive services, only programs, shelter plus care, and HMIS.

RESULTS

Providing Decent Housing Objective				
Outcome	Activity	Indicator	Estimated 2009 Total	Actual 2009 Total
Availability / Accessibility	New Housing Units			
	<ul style="list-style-type: none"> • Rental Housing Development • Owner Housing Development 	Housing Units Assisted	155 Rental 50 Owner	93 Rental 14 Owner
	Public Infrastructure			
	<ul style="list-style-type: none"> • Water & sewer, street extensions, etc., for housing development 	Persons Assisted	60	0
Affordability	Housing Rehabilitation			
	<ul style="list-style-type: none"> • Rental Rehab • Owner Rehab 	Housing Units Assisted	65 Rental 500 Owner	22 Rental 763 Owner

	Homebuyer Assistance <ul style="list-style-type: none"> • First-time Homebuyers • Downpayment, closing costs • New Construction Financing • Rehabilitation 	Households Assisted	375	384
Sustainability	Public Site Improvements for Affordable Housing <ul style="list-style-type: none"> • Neighborhood Improvements (Drainage, etc.) 	Persons Assisted	1,500	0
Creating Suitable Living Environment Objective				
Outcome	Activity	Indicator	Estimated 2009 Total	Actual 2009 Total
Availability / Accessibility	Public Facilities <ul style="list-style-type: none"> • Senior Centers • New treatment plants • Fire trucks 	Persons Assisted	3,000	2,1295
	Housing Assistance to Homeless Persons <ul style="list-style-type: none"> • Shelters • Rent & Security Deposits • Supportive Services 	Households Assisted	17,000	22,036
	Accessibility Improvements to Housing Units <ul style="list-style-type: none"> • Handicapped access improvements 	Housing Units Assisted	100	95
Sustainability	Slum & Blight Remediation <ul style="list-style-type: none"> • Site clearance • Site clean up 	Communities Assisted	3	1
	Public Infrastructure <ul style="list-style-type: none"> • Water & Sewer • Curb & gutter, sidewalks, streets • Electrical 	Persons Assisted	7,700	5,667
	Public Facilities <ul style="list-style-type: none"> • Libraries • Fire stations • Treatment plant upgrades 	Persons Assisted	4,000	43,384
	Special Needs Housing Assistance <ul style="list-style-type: none"> • Rent • Utilities • Mortgage Payments 	Persons Assisted	200	887
	Local/Regional Planning Efforts <ul style="list-style-type: none"> • Plans 	Communities Assisted	20	2

Creating Economic Opportunity Objective

Outcome	Activity	Indicator	Estimated 2009 Total	Actual 2009 Total
Availability / Accessibility	Public Facilities or Infrastructure for Businesses <ul style="list-style-type: none"> • Water & sewer, streets, etc. • Treatment plants • Industrial Parks 	Jobs Created	300	99
Affordability	Quality Job Creation or Retention <ul style="list-style-type: none"> • Business Loans & Grants 	Jobs Created/Retained	900	1,008
	Dairy Farm Job Creation <ul style="list-style-type: none"> • Business Loans 	Jobs Created/Retained	100	72
Sustainability	Slum & Blight Remediation for Business Creation or Expansion <ul style="list-style-type: none"> • Site clearance • Site clean up 	Jobs Created	20	0