

Welcome to Training!

• Purpose
• Agenda / Logistics
• Staff Introductions
• Reminders / Updates

Purpose of Today's Training

- Overview of requirements for administering Community Development Block Grants (CDBGs) for:
 - Public Facilities (PF),
 - · Planning (PLNG),
 - Coronavirus (CV),
 - Economic Development (ED),
 - Disaster Recovery (DR),
 - Public Facilities for Economic Development (PFED), and
 - Public Services (PS)
- Introduce Bureau of Community Development (BCD) staff



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Training Agenda

1:30 - 2:30 p.m.

- · Welcome & Introductions
- Getting Started:
 - Pre-Agreement Documents & Activities
 - · Grant Agreement Execution
- Maintaining Compliance: Project Scope & Timeline

2:30 – 2:40 p.m.

Break (10 minutes)

2:40 – 3:45 p.m.

- Maintaining Compliance: Project Scope & Timeline (continued)
- Best Practices
- Additional Resources

3:45 – 4:00 p.m.

- Closing Remarks
- Participant Questions (Q&A)



Training Logistics (continued)

- Handouts:
 - Agenda
 - Training Slides
 - Example Grant Agreement Attachments A-F
- CDBG Implementation Handbook
- Additional Topic-Specific Webinar Sessions



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Staff Updates

- Tamra Fabian, Bureau Director
- · Angela Davis, Section Chief
- Casey Dobson, Grants Specialist Advanced
- Amanda Knack, Grants Specialist Advanced
- Samantha Larson, Grants Specialist Advanced
- Ben Lehner, Grants Specialist Advanced
- Stacey Miller, Grants Specialist Advanced
- Sally Smarzinski, Grants Specialist Advanced Presenter / Trainer
- Juli Speck, Grants Specialist Advanced



Important Reminders

- Timely Expenditure of Funds
- Project Timelines For 2025 CDBG-PF:
 - July 1, 2026, required construction start date
 - October 31, 2027, required construction end date
 - December 31, 2027, required performance end date
- Timely communications (delays, Amendment requests)
 - Continued delays and/or lack of communication may result in CDBG award being rescinded



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Next Steps: Program Requirements

Upon Award:

- Award Acceptance
- Pre-Agreement Documents
- Execution of Grant Agreement

CDBG Implementation Training(s)

Compliance with Grant Agreement & <u>CDBG Implementation Handbook</u> – Including:

- Policies and Regulations
- Reporting, Recordkeeping, and Documentation Requirements
- Project Milestones, Deadlines, and Processes

Grantee's **compliance** is **required** regardless of local Subrecipient or Grant Administration arrangements (i.e., contracted services).



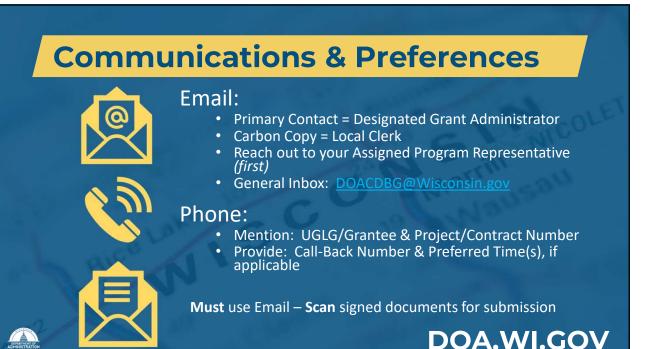
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CDBG Program Requirements (cont.)

Non-compliance may result in cancellation of grant and/or payback of CDBG funds



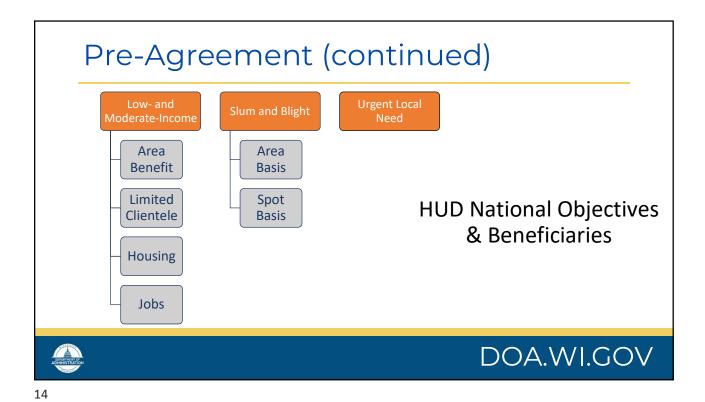


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Pre-Agreement Documentation

- Forms may need to be updated (during the project)
- Review Your Application (information must align)
 - Budget
 - Scope of Work
 - Project Beneficiaries (Demographics)
- HUD National Objective & Beneficiaries
 - Significant changes may invalidate your Grant Award





Pre-Agreement (continued)

Activities not allowed:

- Buildings for the general conduct of government, except to remove architectural barriers that will result in creating or improving accessibility for the disabled population
- General government expenses
- · Political activities
- Operating and maintenance expenses for public facilities
- Lobbying activities



Additional Helpful Websites

• DOA – Division of Energy, Housing & Community Resources (DEHCR) Bureau of Community Development:

Bureau: https://energyandhousing.wi.gov/Pages/CommunityResources.aspx

DEHCR: https://energyandhousing.wi.gov/Pages/Home.aspx



 HUD guidance on CDBG National Objectives – Code of Federal Regulations (24 CFR 570.208):

https://www.ecfr.gov/current/title-24/subtitle-B/chapter-V/subchapter-C/part-570/subpart-C/section-570.208

HUD guidance on CDBG Eligible Activities (HCDA Sec. 105):

https://www.hudexchange.info/sites/onecpd/assets/File/CDBG-State-National-Objectives-Eligible-Activities-Appendix-A.pdf



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Reminder: Change in Use Restrictions

Project Site Use & Income Restrictions for 5 years after Project Completion:

- No "change in use" of project site property that has been acquired or improved with CDBG funding assistance, unless UGLG meets certain requirements and the change is pre-approved by DEHCR; otherwise CDBG funds must be returned to the State/HUD.
- Restrictions regarding "income" generated from CDBG-funded project site acquisition or improvements – may be required to return funds to the State/HUD.
- Refer to <u>24 CFR 570.489</u>(e) and (j) and <u>24 CFR 570.505.</u>

Contact DEHCR with any questions pertaining to these restrictions.



Bidding / Procurement

Bidding:

 Refer to the "Prior to Construction" section of your CDBG contract's timetable for construction bidding related documents due to DEHCR and activities needing to be completed



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Bidding / Procurement (continued)

Procurement:

- Refer to: <u>CDBG Implementation Handbook</u>, <u>Chapter 3</u> and <u>Chapter 7</u> (for Construction); Handbook <u>Attachment 3-F</u>
- Contracting for professional services is permitted, contingent upon compliance with 'applicable' procurement requirements (e.g., Grant Administration, Architectural/Engineering (A/E) services, Planning services, Acquisition/Relocation services, etc.)
- CDBG-funded Costs: Must comply with CDBG and UGLG's local policies
- Match-funded Costs:
 - For Construction Activities Must comply with CDBG and UGLG's local policies
 - For Non-Construction Activities Must comply with UGLG's local policies



Bidding / Procurement (continued)

- Exception to competitive procurement when using
 CDBG funds not required for contracts with:
 - Other UGLGs;
 - · Regional Planning Commissions (RPCs); and most
 - Publicly-funded non-profit Economic Development Organizations (EDOs) (contingent upon compliance with UGLG local policies)
- Contract language/insertions pertaining to the CDBG Equal Opportunity and various other CDBG Compliance Requirements (Refer to Handbook Attachment 3-I)



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WI Statutes: Public Works Procurement

Statute	Requirement Topic
§66.0901	General for Municipality: Public works, contracts, bids
§59.52(29) - (31)	Counties: Public contracts and competitive bidding
§60.47	Towns: Public contracts and competitive bidding
§61.50 - §61.57	Villages: Ordinances, contracts, public works, acquisition of recycling or resource recovery facilities without bids
§62.15	Cities: Public works



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Procurement Decisions: Ask Yourself...

- Who will be performing the work?
- What type of work is needed?
- What funds will be used to pay for it?



Who's doing the work?

Labor by Grantee/UGLG or Subrecipient (e.g., "In-house" staff):

- No procurement ("force account" work)
- Intergovernmental agreements must be in writing

Labor by Non-Governmental 3rd Party (e.g., external firm/contractor):

- Requires procurement
- Agreements/contracts must be in writing



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Type of work being done?

Construction-Related Contracts

- Comply with Local, State, and Federal requirements (regardless of funding source)
- Requires competitive process unless exception approved by DEHCR

Professional Services / Non-Construction Contracts

- Competitive procurement required if <u>CDBG-funded</u> (except Inter-Governmental, RPCs, certain EDOs)
- Comply with local policy(ies) if only match-funded; must include certain contract language



What funds will pay for the work?

All Contracts Funded ("In Whole" or "In Part") **Using CDBG Dollars:**

 Must comply with the most restrictive requirements of the applicable Local, State, and Federal requirements.

Local/Match-Only Funds Used (Non-Construction):

- Know & comply with local policy(ies)
- Consider updating to incorporate "Best Practices" in Ch. 3 and 2 CFR 200.
- Still must comply with some State/Federal requirements for certain activities, e.g., contract content, construction.



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Contract Language & Attachments

Contract Language/Insertions Summary For Contracts Executed for a CDBG Project

Must be included within construction bidding packets & contracts (cannot be by reference only - for prime contractors and sub-contractors): Construction Contracts of GREATER Than \$10,000

Construction Contracts of \$10,000 or LESS

- Attachment 3-C
- [24 CFR 570.489(h) Conflict of Interest Clause]
- [24 CFR 570.489(h) Conflict of Interest Clause] Attachment 3-J [CDBG Build America, Buy America Act (BABA) Requirements]
- Attachment 6-B(1) or 6-B(2) (depending on when Grant was awarded to UGLG)***
 [Section 3 Contract Requirements]

Attachment 3-C

- [Section 3 Contract Requirements]

 Attachment 7-B**

 [Davis-Bacon and Related Acts (DBRA)]

 Attachment 7-G**

 [Federal Labor Standards Provisions (4010)]
- Applicable Davis-Bacon/Federal Wage
 Decision(s)** Must be in bid packets, in all prime contracts and sub-contracts, and posted at the project site, visible to all workers.

- Attachment 3-J [CDBG Build America, Buy America Act (BABA) Requirements]
- Attachment 6-A**
- [Equal Opportunity Clause (EO 11246)]
- [Equal Opportunity Clause (EU 11240)]

 Attachment 6-B(1) of 6-B(2) (depending on when Grant was awarded to UGLG)**

 [Section 3 Contract Requirements]

 Attachment 6-C**

 [Affirmative Action Requirements (EO 11246)]
- Attachment 6-D*
 [Federal Equal Employment Opportunity Clauses
 Construction Contract Specifications (EO 11246)]
- Attachment 7-B**
- [Davis-Bacon and Related Acts (DBRA)]

 Attachment 7-G**
 [Federal Labor Standards Provisions (4010)]
- Attachment 7-R
- Attachment 7-K [MBE/MBE/DBE Web Resources] Applicable Davis-Bacon/Federal Wage Decision(s)** Must be in bid packets, in all prime contracts and sub-contracts, and posted at the project site, visible to all workers.

Refer to Attachment 3-I

- Construction vs. Non-Construction
- Required to be in (i.e., "as part of") the contract vs. provided separately

Additional Considerations

- Potential Conflicts of Interest Mechanisms for Disclosure and Review (Attachments 3-B & 3-C, local policies/ordinances)
- MBE/WBE, Section 3/LMI, local and small business participation (Attachments 6-A, 6-B(2), 6-C, 6-D, 7-R)
- Lobbying activity restrictions and disclosure (Attachments 3-D, 3-E)
- No debarred contractors check System for Award Management (SAM): https://sam.gov/content/entity-information
- Update: BABA requirements and forms (Attachments 3-J, 3-K, 3-L, 3-M, 3-N)



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CDBG Competitive Procurement

Methods:

• Refer to Chapter 3 and Attachment 3-F.

Professional Services:

- No Multiple-Services Procurement and Contracting
 - Exception 1: Same firm for prelim. engineering & project engineering
 - Exception 2: Same firm for CDBG Application preparation & administration
 - Exception 3: Same firm for CDBG Planning (PLNG) Application preparation & Planning process



Professional Services Procurement

No Loss-Leader Arrangements:

No discounted or free grant application preparation or preliminary engineering estimates *in exchange for* contract award if application is funded

Ineligibility for Contract Awards:

If a firm helps write an RFP, that firm cannot submit a proposal or quote.



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Build America, Buy America (BABA) Act

"Buy America Preference (BAP)" or "domestic procurement" requirement:

 Products purchased in connection with infrastructure projects funded by Federal Financial Assistance (FFA) programs must be U.S. produced

Purpose:

- Bolster critical American supply chain;
- Stimulate private sector investments in American manufacturing;
- Support the creation of jobs so that America's workers and firms can compete and lead globally.



BABA Act (cont.)

Project Applicability:

 2025 awardees: Iron and steel, construction materials, and manufactured products purchased for infrastructure projects. Refer to Chapter 3 and Attachment 3-J for more information.

Project-Specific Waivers:

Waiver request required (Attachment 3-K)



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BABA Act (cont.)

General Waivers:

- 1. De minimus
- 2. CDBG awards from the State prior to 2023
- 3. Non-Infrastructure projects (for the PLNG and CV Public Services grantees tuning),
- 4. Housing infrastructure projects for less than 5 units
- 5. Projects with <\$250,000 total project budget (for PLNG awardees tuning in)
- 6. Emergency assistance projects (DR, CV, ESG-CV, MIT)
- 7. Projects with no use of BABA "covered materials"



BABA Act (cont.)

Grantee Requirements:

- BABA contract insertion (Attachment 3-J)
- Purchaser/Contractor Self-Certification (Attachment 3-L)
- Updated Materials List (Attachment 3-M) w/Pay Request to DEHCR
- Compliance documentation kept on file

For more information and to access the BABA Webinar from DEHCR, see the <u>CDBG Training and Technical Assistance Website</u>.



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Procurement: Common Pitfalls

- Not following local procurement policy(ies)
- Not competitively procuring when intending to fund with CDBG (in whole or in part)
- Not obtaining 3 written quotes or not making the RFP "publicly available" for professional services when intending to fund with CDBG
- Not having all RFP/RFQ documentation on file



Procurement: Common Pitfalls (cont.)

- Not all CDBG language/insertions "in"/as part of both prime contracts and all subcontracts
- Not following potential conflicts of interest review requirements
- Not conducting SAM debarment check at time of contracting or not having SAM records on file



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Procurement: Monitoring (file contents)

Refer to Chapter 2 and Chapter 3 of the *CDBG Implementation Handbook* for file contents requirements.



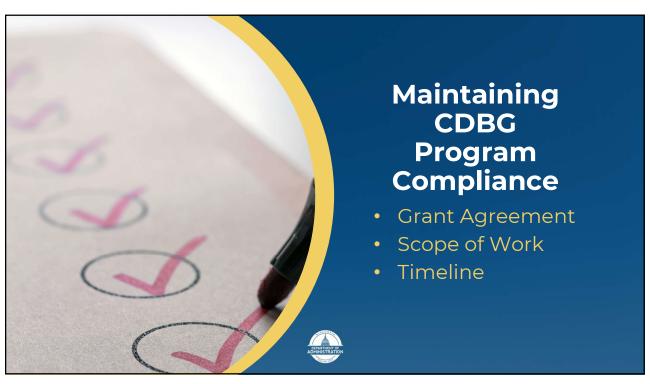
Helpful Websites

- 2 CFR 200.320 (Federal Procurement Regulations): https://www.ecfr.gov/current/title-2/subtitle-A/chapter-II/part-200/subpart-D/subject-group-ECFR45ddd4419ad436d/section-200.320
- Wisconsin Supplier Diversity Program (MBE/WBE Resource): https://doa.wi.gov/Pages/DoingBusiness/SupplierDiversity.aspx
- HUD Information on Cost and Price Analysis:
 https://www.sa.gov/files/assets/main/v/1/nhsd/documents/quickguidetocostand-priceanalyst.pdf
- Wisconsin State Statutes: https://docs.legis.wisconsin.gov/statutes/prefaces/toc (see 66.0901, 59.52(29)-(31), 60.47, 61.50, 61.54-61.57, 62.15)

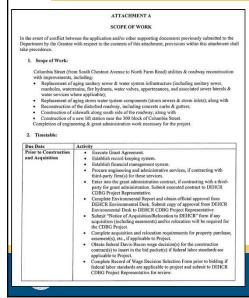


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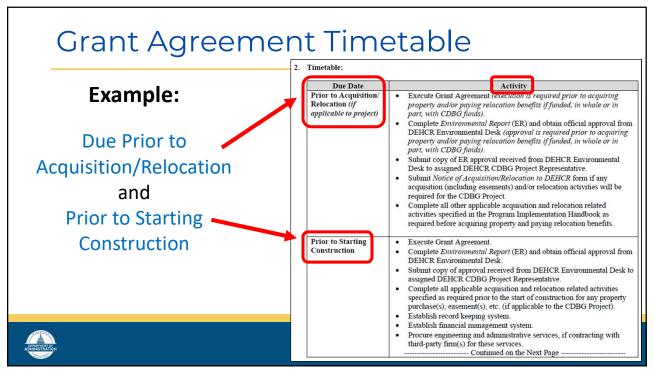
- Example Grant Agreement "Attachments A-F" (handout provided)
- Project Scope of Work (SOW)
 - For construction projects: General summary of improvements/construction activities;

For PLNG projects: Plan creation/update

 Environmental Review report documents may need to be updated (if issues arise during the project)

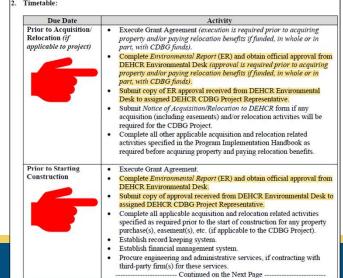
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Environmental Review: Issues/Updates

- For projects without a certified ER:
 - Refer to Environmental Review
 Training slides & recording online (on CDBG Training & Technical Assistance website).
 - Updates are posted online as information becomes known.
 - Non-PF Projects' review requirements may differ.
 - If your project changes, additional environmental review is likely required.



DEPARTMENT OF ADMINISTRATION

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Environmental Review: Questions?

Email: <u>DOAEnvironmentalDesk@wisconsin.gov</u>



Maintaining Compliance (continued): **Project Scope of Work (SOW)** Acquisition Timetable: **Due Date** Prior to Acquisition Execute Grant Agreement (execution is required prior to acquiring Relocation (if property and/or paying relocation benefits if funded, in whole or in applicable to project) part, with CDBG funds). Complete Environmental Report (ER) and obtain official approval from DEHCR Environmental Desk (approval is required prior to acquiring property and/or paying relocation benefits if funded, in whole or in Relocation part, with CDBG funds) Submit copy of ER approval received from DEHCR Environmental Desk to assigned DEHCR CDBG Project Representative. Submit Notice of Acquisition/Relocation to DEHCR form if any acquisition (including easements) and/or relocation activities will be required for the CDBG Project. Complete all other applicable acquisition and relocation related activities specified in the Program Implementation Handbook as required before acquiring property and paying relocation benefits.

Chapter 5: Acquisition/Relocation (A/R)

Relevant Laws and Regulations:

- 42 U.S.C. Ch. 61 Uniform Relocation Assistance and Real Property Acquisition Policies Act (URA) of 1970, as amended
- 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally-assisted Programs (FHWA)
- FHWA Published URA New Rule (effective 6/3/2024)
- Section 104(d) of the Housing and Community Development Act of 1974 (Barney Frank)
- 24 CFR Part 570 Community Development Block Grants (HUD)
- Wis. Stat. Ch. 32: Eminent Domain
- Wis. Admin. Code Ch. 92: Relocation Assistance



URA Applicability

- Publicly funded projects (Buyer may be UGLG or other entity)
- **Real Property**
 - Acquisition (includes Easements)
 - Rehabilitation
 - Demolition
- Relocation Assistance for Displaced Persons (persons, businesses, farms, non-profits – including personal property)



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Types of Acquisition

- Voluntary
 - No threat of use of eminent domain authority (condemnation)
 - Any acquisition for which the Buyer does not have eminent domain powers
 - Must meet specific criteria for Voluntary Acquisition
 - A willing owner does not constitute voluntary acquisition!
- Involuntary

 - Any acquisition that does not qualify as Voluntary Any time *Potential* for use of eminent domain authority (condemnation)
- **Easements** (may be Voluntary or Involuntary)
 - **Temporary or Permanent**



Voluntary Acquisition

To qualify as "Voluntary" all the following must be true:

- Not a specific site needed for CDBG project; and
- Property not part of an intended, planned or designated project area where other properties will be acquired within specific time limits;
 and
- Must inform owner property will not be acquired by condemnation if negotiations fail; and
- Must inform owner in writing of the property's current fair market value (refer to Attachment 5-B)



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Involuntary Acquisition

Involuntary Acquisition Determination:

- Any property acquisition that does not meet <u>all</u> of the requirements for voluntary acquisition
- UGLG may or may not opt to exercise power of eminent domain authority to acquire property
- Triggers full URA requirements



Easements

- **Definition:** The right to use the real property of another for a specific purpose without profit
- URA Applicability: Applies to Voluntary & Involuntary Easements
- Temporary: Easements granted for a specific period of time
 - Exception to URA applicability:
 Temporary limited easement for <u>sole benefit</u> of the owner/resident
 Email Letter to DEHCR and maintain in file (Attachment 5-E)
- **Permanent:** Easements attached to a deed and continue to affect the land through subsequent changes in ownership



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Relocation Applicability

Voluntary Acquisition:

- Owner-Occupants: do not qualify for relocation assistance
- <u>Tenant-Occupants:</u> MUST be provided notices of relocation rights (rights cannot be waived); and provided relocation assistance (if displaced)

Involuntary Acquisition:

- Owner-Occupants and Tenant-Occupants: MUST be given notices of relocation rights (rights cannot be waived); and provided relocation assistance (if displaced)
- Refer to Attachments 5-F thru 5-I



Relocation Plan

- State and Federal Requirement
- Must prepare Plan if relocation "may be necessary" for the project
- Plan Templates on State Relocation website (by DOA Division of Legal Services)
- <u>Prior to Initiation of Negotiations</u> (includes "verbal" commitments for relocation purposes) must submit Plan to and receive approval of Plan from DOA Division of Legal Services
- Submit copy of approved Plan to DEHCR



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Relocation: Provisions (LMI Residents)

 Special Provisions for Low-Income Housing and LMI Residential Owner and Tenants [Per Section 104(d) of the Housing and Community Development Act of 1974 (Barney Frank)]

Refer to **Attachment 5-G** and **5-I**Must meet Low- to Moderate-Income (LMI) Threshold based on
HUD URA Income Limits



Acquisition / Relocation: Timing

- Must notify DEHCR <u>prior to start</u> submit **Attachment 5-L** (updated)
 - Inform DEHCR if Acquisition for property occurred prior to Award.
- No construction on property until A&R processes are completed

If using CDBG funds to cover any Acquisition costs (in whole or in part):

- Environmental Review must be complete
- DEHCR (DOA) Grant Agreement must be executed



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Acquisition / Relocation Processes

- Voluntary Acquisition: Attachment 5-C
- Involuntary Acquisition: Attachment 5-D
- Relocation Process: Attachments 5-F, 5-H, 5-I

If persons will or potentially will be displaced:

Relocation Notices and Assistance Activities may occur throughout the acquisition process and after Acquisition is complete (and after CDBG Project is complete).



A/R: Templates & Forms

- <u>CDBG Implementation Handbook</u> Chapter 5 Attachments*
- HUD Tenant Assistance, Relocation and Real Property Acquisition Handbook (1378.0)*
- Consult professional legal/real estate counsel!

*Templates are for Guidance Only – Customize for Your Needs.



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A/R: Monitoring & Documentation

Acquisition/Relocation Monitoring Checklist: **Attachment 5-K**

(Required to be submitted to DEHCR at time of DEHCR's monitoring of project)



Common Pitfalls

- Incorrect classification of Acquisition Type
- Failure to submit notice of Acquisition/Relocation (5-L) prior to starting acquisition/relocation
- Insufficient records for FMV determination
- Failure to obtain signed waiver of appraisal for donated property
- Failure to provide required notices to Owners and Tenants and having approval for Relocation Plan *prior to* initiation of negotiations
- Incomplete records of relocation communications with owners/tenants



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A/R: Additional Helpful Websites

Wisconsin State Relocation Website (by DOA Division of Legal Services): https://doa.wi.gov/Pages/AboutDOA/RelocationAssistance.aspx

HUD Exchange:

https://www.hudexchange.info/programs/relocation/

HUD Handbook:

Tenant Assistance, Relocation and Real Property Acquisition Handbook (1378.0): https://www.hudexchange.info/programs/relocation/guidance/#handbooks

Federal Highway Administration (FHWA):

http://www.fhwa.dot.gov/real_estate/uniform_act/relocation/ FHWA URA Final Rule Effective 6/3/2024

https://www.hudexchange.info/news/ura-final-rule-published/



Maintaining Grant Compliance

- Timeline/Performance Period Deadlines & Submissions:
 - Acquisition & Construction or PLNG Start Date
 - Reporting
 - Fair Housing Actions
 - 2nd Citizen Participation Public Hearing
 - Monitoring (generally after construction or PLNG starts & before it ends)
 - Construction or PLNG End Date
 - Performance Period End Date/Final Payment Request Due Date



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Construction Start / Labor Standards

Federal Labor Standards – Davis-Bacon & Related Acts (DBRA) Applicability:

- Chapters 3, 6, 7
- Attachments 3-B thru 3-E, 3-I thru 3-N, 6-A thru 6-D, 7B thru 7-T
- U.S. Department of Labor (USDOL) Final Rule (effective 10/23/2023)



Davis-Bacon and Related Acts (DBRA)

For CDBG and other federally funded construction projects:

- Construction, alteration, or repair of a public building or public work
- Projects with other funding sources follow applicable rules and regulations for that program
- Does not apply to non-construction projects such as Planning (PLNG)-Only, or Public Services (PS), CV projects not involving construction



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DBRA (continued)

Davis-Bacon Act:

- Workers must be **paid**:
 - At least weekly
 - At least the federal wages for similar work in the locality
- Applicable federal wage rates: <u>USDOL Wage Determinations</u>
- Violation results in <u>contractor being liable</u> for unpaid wages, and potentially penalties, fines, suspension of payments, contract termination, and/or suspension or debarment



Exceptions

- Force Account Work (refer to Ch. 7 and Attachment 7-Q)
- Construction activities assisted solely by means of loans guaranteed with interest-bearing collateral accounts
- Residential rehabilitation in structures with fewer than 8 units
- Contract(s) that are part of a project <\$2,000 value
- **Economic Development** projects where federal funds are **used only for non-construction** activities.



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Failure to Comply

Noncompliance may result in:

- Loss of UGLG's awarded grant
- UGLG's ineligibility for future grant awards
- Contractors being subject to fines, imprisonment, and/or debarment from future federally funded projects



Additional Relevant Laws

- Copeland "Anti-Kickback" Act Payroll Deductions
 - Violation is a **felony** and may result in termination of contract or criminal prosecution by the U.S. Govt., punishable by a fine, imprisonment, or both
- Contract Work Hours & Safety Standards Act (CWHSSA) Overtime
 - Overtime: Workers paid 1 ½ times regular pay for hours worked over 40 in a week
 - Applicability: Contracts over \$100,000 (includes subcontractors)
 - Fines/Penalties: Liquidated damages + back-wages (or "other")
 - Liability cascades: from the sub(s)/prime(s) to the Grantee (i.e., UGLG)
- Fair Labor Standards Act (FLSA) Wages + Overtime



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Designated Labor Standards Officer

- Submit Labor Standards Officer Designee form (Attachment 7-C) prior to or at the time of submitting Record of Wage Decision Selection (Attachment 7-D)
- UGLG <u>must</u> act as Labor Standards Officer (LSO) unless a different person is officially designated.



Labor Standards Officer (LSO)

Responsibilities:

- Wage Decision Modifications prior to bid opening (**Do not** open bids on Fridays)
- Additional Labor Classifications
- **Bid Notifications**

- Federal Wage Determinations Contractor Eligibility Clearance
 - Construction Contract **Notifications**
 - Pre-Construction Conference
 - **Compliance Monitoring**
 - **Compliance Enforcement**



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Federal Wage Determinations

90-Day Rule:

If contract award is >90 days after bid opening, check wage determination again and use most current modified decision if it has been updated since bid opening.



Change in Scope/Substantial Amendment Rule:

A substantial amendment/change order to contract may require checking and using the most current wage decision for work covered under the amendment/change order.



Wage Determinations (continued)

Wrong Federal Wage Decision(s) in Bid Packet and/or Contract:

UGLG must correct error:

- Obtain the correct wage decision(s)
- Inform contractors they must pay those wage rates retroactively to the beginning of the project
- Verify wage restitution/underpayments are made; and
- May be forced to reimburse the contractor



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Bid Packets & Construction Contracts

Bid Packet/Ad for Bids Content:

- Attachment 3-I: Contract Attachments Insertions Summary (from Ch. 3) – List of required and recommended insertions
- Attachment 7-F: Advertisement for Bids (from Ch. 7) –
 Template with required and recommended content

Prime Contract(s) and Subcontract(s):

 Attachment 3-I: Contract Attachment Insertions Summary (same as bid packet)



Construction Contracts (continued)

Additional Subcontract Requirements:

- Must be in writing and include:
 - Name of contractor/subcontractor
 - Dollar amount of contract
 - Goods/services to be provided
 - Terms/conditions
- Copy of executed subcontracts (with any and all attachments and signed addendums) must be in the CDBG project file



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Bid Packet/Contract Requirements (cont.)

Inclusion of the required CDBG notices/attachments and wage determinations in the bid packet and contracts by reference only is **not** acceptable.



Contractors' Eligibility Clearance

- <u>All</u> contractors (company and owners) cannot be debarred
- Prime contractor (and Grantee) must ensure all subcontractors are not debarred
- Retain debarment check ("Exclusion" check) records for <u>all</u> contractors (primes and subs owners/officers)
- Contact DEHCR <u>immediately</u> if any debarment discovered



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Additional Items

- Pre-Construction Conference \leftarrow *strongly* recommended
- Compliance Monitoring (Payrolls, Wages, OT, Fringes, Deductions, Classifications, Apprentices & Trainees' Indenture Papers)
- Work Site Monitoring
- Work Site Signage Refer to Ch. 7 and **Attachment 7-T** template (Updated)
- Compliance Enforcement
- Documentation Submissions to DEHCR
- Maintaining Paperwork / File Contents / Monitoring Prep



Labor Standards: Common Pitfalls

- Not submitting Record of Wage Decision Selection to DEHCR prior to advertisement for bids release
- Incorrect wage determination(s) selected or used
- Insufficient Fringe Benefits and Deductions payroll documentation on file
- Not requesting "Additional Classification" when it was warranted



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Labor Standards: Common Pitfalls (cont.)

- Not checking payroll records weekly
- Miscalculations for overtime underpayments
- Not following up on payroll or employee interview discrepancies
- Not reporting underpayments on semi-annual CDBG Data Report and Final Labor Standards Compliance Report



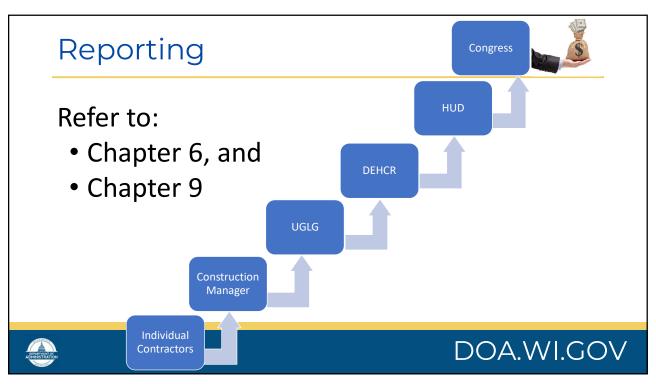
Helpful Websites

- HUD Labor Standards and DBA Resources on HUD Exchange:
 - https://www.hudexchange.info/resource/6717/davis-bacon-and-labor-standards-agency-contractor-guide-and-contractor-addendum
 - https://www.hudexchange.info/trainings/courses/davis-bacon-labor-standards-payroll-analysis
- U.S. Department of Labor Wage and Hour Division:
 - https://www.dol.gov/whd/
- WI Department of Workforce Development Labor Standards Overview:
 - https://dwd.wisconsin.gov/er/laborstandards/
- Debarment Checks & Wage Determinations:
 - https://sam.gov/content/home



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Reporting (continued)

- Semi-Annual Summary Narrative Report
 - (incl. Timetable compliance and project progress, Fair Housing Actions, Citizen Participation Hearing)
- Semi-Annual CDBG Data Report
 - (incl. contracting, MBE/WBE, Labor Standards, Section 3)
- Annual Single Audit Statement
- Annual Single Audit Report (if applicable)
- Client Income Certification Report (if applicable)
- CDBG Jobs Project Employee Self Certification Report (if applicable)



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Reports, Actions, & Compliance

- Refer to the:
 - Grant Application
 - Grant Agreement's Timetable, Attachments, and Articles
- 1st report submissions must cover the <u>full timeframe</u> from the award date to the end of the current required reporting period



Reports, Actions, & Compliance (cont.)

- Payment ("Draw") Requests <u>will not be processed</u> until all report submissions are up-to-date
- Unresolved Single Audit Exceptions (i.e. "findings") and Monitoring Findings may impact DOA determinations, and could result in a payment being withheld or termination of the Grant Agreement



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Reports, Actions, & Compliance (cont.)

- Late final payment submissions are not eligible for review/approval
- Performance Period reporting requirements will be automatically <u>extended</u> to future reporting period(s), until all Completion Report document submissions are complete
- Do not submit unsigned nor incomplete documents

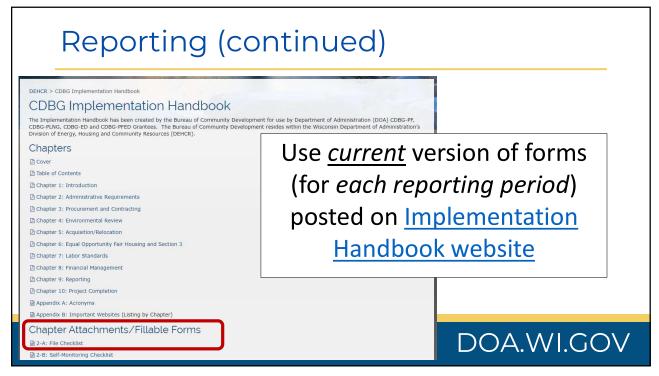


Important Dates

DEADLINE	REPORTING DUE
JANUARY 15 TH	Annual Single Audit Statement
MARCH 25 TH	CDBG Data Report (MBE/WBE, Labor Standards, Section 3)
APRIL 15 TH	Semi-Annual Summary Narrative Report
SEPTEMBER 25 TH	CDBG Data Report (MBE/WBE, Labor Standards, Section 3)
SEPTEMBER 30 TH	Annual Single Audit Report (if Single Audit required for CY) **Or Earlier - See Ch. 9
OCTOBER 15 TH	Semi-Annual Summary Narrative Report
DECEMBER 31 ST *(OR AS LISTED IN TIMETABLE)	Project Completion Report & Certification* and CDBG Final Payment Request* (for 2025 CDBG-PF projects)
WITHIN 60-DAYS OF RECEIVING FINAL CDBG PAYMENT	Financial Certification of Completion



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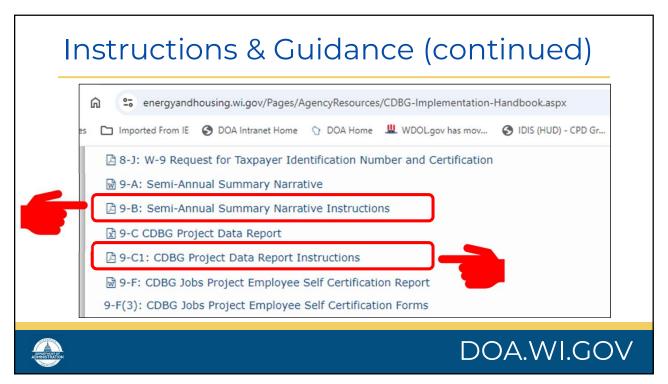


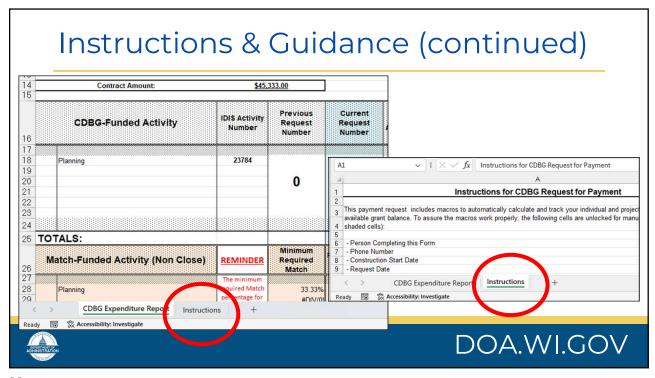
Finding Instructions & Guidance

- Separate documents posted on website
- Step-by-step (review) recordings posted
- "Instructions" (sections) listed at <u>end</u> of reporting forms (documents in Microsoft Word)
- "Instructions" (<u>tabs</u>) within individual forms (*Excel workbooks/worksheets*)
- "Guidance" (hover-over) notes within cells

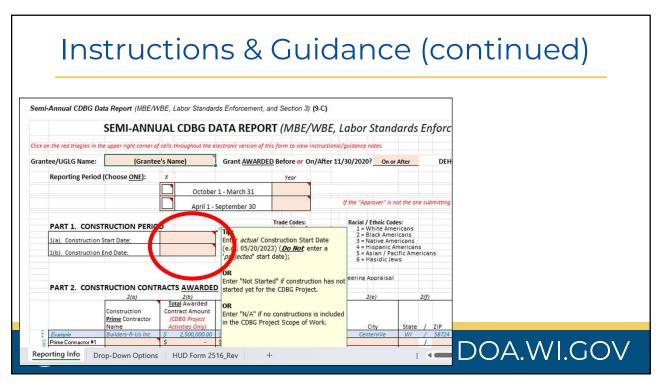


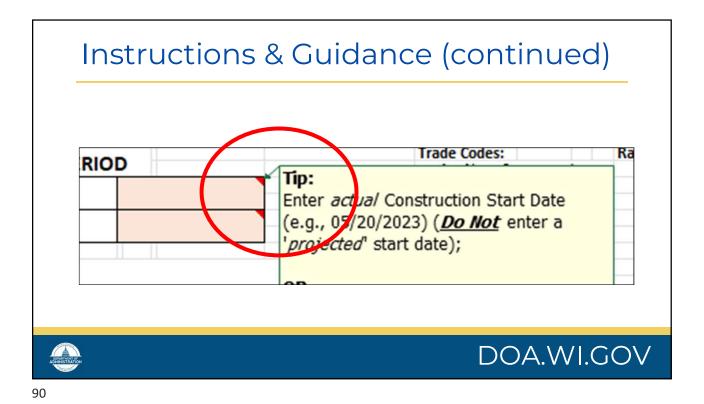
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Reporting: Common Pitfalls

Details
Timeliness
Unreported Issues
Supporting Documents
Unauthorized Approvers
Required Content (per Grant Agreement)

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Helpful Websites

- 2 CFR 200 Subpart F (Audit Requirements)
- 2 CFR 200.321
- Single State Audit Guidelines
- Wisconsin Statutes 16.283 16.287 (Small Business, MBEs, WBEs, DVBs)



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Fair Housing Actions (FHAs)

- Must be completed by due date in Grant Agreement.
- Delayed completion may result in hold on grant payments until complete.

ATTACHMENT F PROGRAM RULES

The Grantee shall comply with the Program Rules as follows:

DEPARTMENT POLICIES AND PROCEDURES
 The Grantee agrees to follow policies and procedures of the Department including, but not limited to, the most recently published Program Implementation Handbook and 24 CFR Part 570, and any subsequent applicable amendments or changes to either.

The Grantee understands the Department has discretion to establish and revise the policies and procedures necessary to administer the CDBG Program.

In the event of a conflict between Department policies and procedures and 24 CFR Part 570, the Department, in its discretion, shall determine which Department policies and procedures or parts of Department policies and procedures apply.

FAIR HOUSING
 The Grantee shall comply with Title VIII of the Federal Civil Rights Act of 1968 (as amended), and s. 106.50.3 in the state of the Section 1968.

The Countee will accomplish the formwing three (3) Fair Housing activities, as specified in the Gratice's CDBG application and response to the pre-agreement letter, to further Fair Housing thoughout the distribution area according to Title VIII of the Civil Rights Act of 1968 (Fair tousing Act), as amended.

Are activities must be completed no her than the due date as listed in the Timetable in Art Ament A. Failure to complete they activities may result in suspension of funds until these activities are completed.

3. AMENDMEN.

The Grantee understands that the Department will not entertain a request for an amendment within



2nd Citizen Participation Public Hearing

Due Date	Activity
March 31, 2027	 Give proper notice for and conduct second Citizen Participation Public Hearing to report progress to, and receive input from, local community regarding the CDBG Project in accordance with the guidance and requirements specified in the Program Implementation Handbook, the Grantee's Citizen Participation Plan, and this Agreement. The second hearing must be held <u>AFTER</u> construction has started and <u>DURING</u> the construction period.



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2nd CP Public Hearing (continued)

Due Date
April 15, 2027

Monitoring

Projects are monitored at least once:

- (Generally) 30-Day Advance Notification Letter (some exceptions)
- Submit completed Self-Monitoring Checklist (Attachment 2-B Updated) and Acquisition/Relocation Monitoring Checklist (Attachment 5-K)
- Follow-Up Project File Document Requests/Reviews by DEHCR
- Monitoring Report (Results Letter lists Findings and/or Concerns, if applicable)



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Monitoring (continued)

- Corrective Actions (if applicable)
- Monitoring Completion Letter
- CDBG payments will be withheld until corrective actions are completed
- Refer to Grant Agreement re: non-compliance/failure to perform and cause(es) for termination of CDBG Agreement or payment denials
- Notify DEHCR <u>if finishing construction early</u>



Finding vs. Concern

Finding:

Issue of non-compliance with CDBG policy or regulatory requirements

Concern:

 Issue with documentation or procedure that does not necessarily represent non-compliance, but must be addressed to avoid rising to a "finding"



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Construction End Date

Due Date	Activity
October 31, 2027	 Complete all construction activities. End of construction period. No construction expenses may be incurred after this date.

No construction expenses incurred <u>after</u> this date.



Performance Period End Date / Final Payment Request Submission

Due Date	Activity
Due Date December 31, 2027	 Submit final CDBG payment request and supporting documents. Submit Project Completion Report (including the Final Summary Narrative for the period of October 1, 2027, through December 31, 2027, which appears within the Project Completion Report, and all supporting documentation). Reporting must follow the guidance provided in the Program Implementation Handbook. Submit semi-annual CDBG Project Data Report for the reporting period of October 1, 2027, through March 31, 2028 (reporting project activities October 1, 2027, through December 31, 2027). Submit Final Labor Standards Compliance Report (FLSCR) for each
	prime construction contractor.



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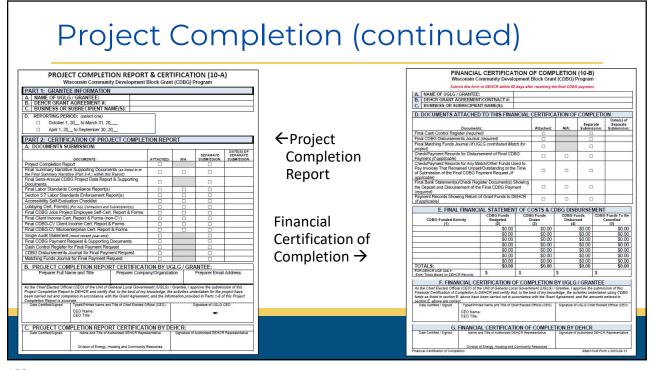
Project Completion

Documents Submission:

Refer to Grant Agreement Timetable for Due Dates

- Final CDBG Payment Request
 (Late submissions are ineligible for payment!)
- Project Completion Report & Certification (Attachment 10-A)
- Final Semi-Annual CDBG Project Data Report (Attachment 9-C)
- Final Financial Certification of Completion (Attachment 10-B)
- Other final reporting as specified in Grant Agreement Timetable





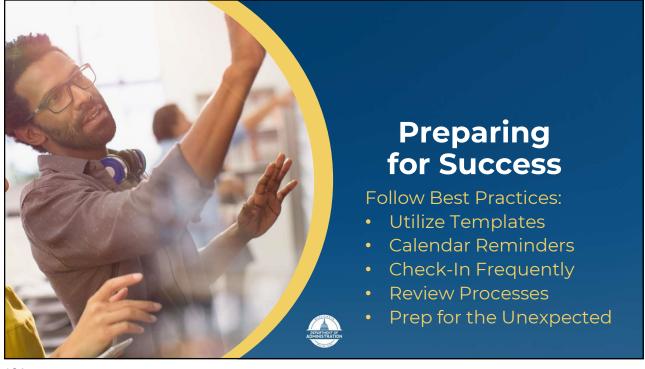
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Project Completion (continued)

Final Steps:

- Final financial documentation and project file review by DEHCR
- Project completion letter & certifications issued by DEHCR
- Final single audit related reporting by UGLG (if applicable)
- Records retention of all project file documents by UGLG (indefinitely)





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Preparing for Success

- Get Organized / Use DEHCR's Templates (may start now)
 - Chapter 2 Attachments
 - Project File Checklist (recommended) (Attachment 2-A)
 - Self-Monitoring Checklist (required at time of monitoring)
 (Attachment 2-B)
- Utilize Calendar Reminders
- Communicate (expectations, roles/responsibilities, schedules/ availability, processes, questions)



Best Practices (continued)

Be Prepared for the Unexpected:

- Hold Pre-Construction Meeting(s)
- Have Financial/Payment Alternatives Ready To Go (if needed)
- Stress Importance of Reporting Issues/Delays ASAP
- Must Obtain Approval from DEHCR <u>Before</u> Making Any Changes (changes may require contract amendment and may impact grant eligibility)



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Amendment Provisions

- Circumstance(s) must have occurred outside the control of the UGLG.
- Re-bidding is <u>not</u> an eligible reason if the issue was caused by the UGLG delaying initial bidding.
- Issue(s) resulting in need for Amendment should be documented in the Semi-Annual Narrative Report(s), if applicable.
- Amendment Proposal must be submitted <u>at least 30 days prior</u> to the end of the Grant Agreement Performance Period (as listed in your contract).

<u>Do not</u> rely on Amendments to remain in compliance with the Grant Agreement



Reasons for Amendments

New Information Is Learned:

- Engineering/Design Issues
- Project Scope of Work Change(s)

Unexpected Acquisition(s)/Relocation(s) Needed

Project Finances/Budget:

• Unforeseen Costs Arise (from design issues, SOW changes, other funding source requirement changes, etc.)

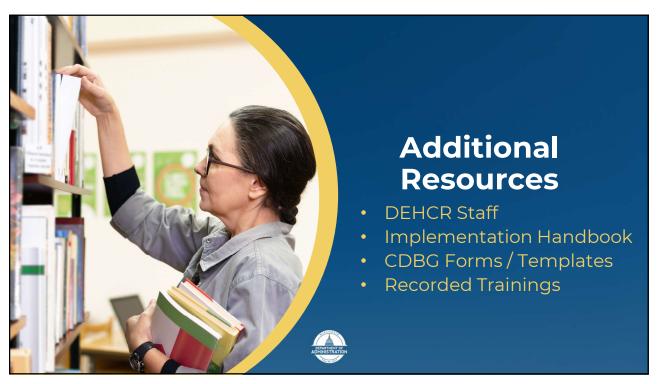
Project Timeline:

• Unforeseen Construction Delays (weather, supply chain issues if unavoidable, etc.)



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Resources

DEHCR - Bureau of Community Development

Email: DOACDBG@Wisconsin.gov

Bureau Website:

https://energyandhousing.wi.gov/Pages/CommunityResources.aspx

CDBG Implementation Handbook:

 $\frac{https://energyandhousing.wi.gov/Pages/AgencyResources/CDBG-Implementation-\\ Handbook.aspx}{}$



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Presentation Wrap-Up

Submitting Questions for the Q&A Discussion

- Utilize Chat
- Raise Your Hand, or
- Unmute Your Microphone

Staff Will Be Available for Follow-up Questions

